To: Public Utilities

## HOUSE BILL NO. 39

1	AN ACT TO AMEND SECTION 77-3-3, MISSISSIPPI CODE OF 1972, TO
2	INCLUDE CABLE TELEVISION SYSTEMS IN THE DEFINITION OF PUBLIC
3	UTILITIES AS USED TO DESCRIBE THE JURISDICTION OF THE PUBLIC
4	SERVICE COMMISSION; TO AMEND SECTION 77-3-35, MISSISSIPPI CODE OF
5	1972, TO CLARIFY THAT THE COMMISSION'S AUTHORITY TO SUSPEND RATE
6	REGULATION APPLIES ONLY TO UTILITIES PROVIDING TELECOMMUNICATIONS
7	SERVICES; AND FOR RELATED PURPOSES.

- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 9 SECTION 1. Section 77-3-3, Mississippi Code of 1972, is
- 10 amended as follows:
- 11 77-3-3. As used in this chapter:
- 12 (a) The term "corporation" includes a private or public
- 13 corporation, a municipality, an association, a joint stock
- 14 association or a business trust.
- 15 (b) The term "person" includes a natural person, a
- 16 partnership of two (2) or more persons having a joint or common
- 17 interest, a cooperative, nonprofit, limited dividend or mutual
- 18 association, a corporation, or any other legal entity.
- 19 (c) The term "municipality" includes any incorporated
- 20 city, town or village.
- 21 (d) The term "public utility" includes persons and
- 22 corporations, or their lessees, trustees and receivers, now or
- 23 hereafter owning or operating in this state equipment or
- 24 facilities for:
- 25 (i) The generation, manufacture, transmission or
- 26 distribution of electricity to or for the public for compensation;
- 27 (ii) The transmission, sale, sale for resale, or
- 28 distribution of natural, artificial, or mixed natural and

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artificial gas to the public for compensation by means of
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    transportation, transmission, or distribution facilities and
    equipment located within this state; however, this term shall not
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    include the production and gathering of natural gas, the sale of
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    natural gas in or within the vicinity of the field where produced,
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    or the distribution or sale of liquefied petroleum gas or the sale
    to the ultimate consumer of natural gas for use as a motor vehicle
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    fuel;
                    (iii) The transmission, conveyance or reception of
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    any message over a cable system, wire, * * * by radio, or
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    otherwise, of writing, signs, signals, pictures and sounds of all
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    kinds by or for the public, <u>including the transmission to multiple</u>
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    subscribers of video programming or other programming services and
    subscriber interaction, if any, which is required for the
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    selection of video programming or other programming services,
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    where such service is offered to the public for compensation, and
    the furnishing, or the furnishing and maintenance, of equipment or
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    facilities to the public, for compensation, for use as a private
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    communications system or part thereof; however, * * * nothing in
    this chapter shall be construed to apply to television stations,
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    radio stations, * * * community television antenna services or
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    cable systems that serve only to retransmit the television signals
    of one or more television broadcast stations or serve only
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    subscribers in one or more multiple unit dwellings under common
    ownership, control or management without using any public
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    right-of-way; and
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                    (iv) The transmission, distribution, sale or
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    resale of water to the public for compensation, or the collection,
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    transmission, treatment or disposal of sewage, or otherwise
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    operating a sewage disposal service, to or for the public for
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    compensation.
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         The term "public utility" shall not include any person not
    otherwise a public utility, who furnishes the services or
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    commodity described in this paragraph (d) only to himself, his
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    employees or tenants as an incident of such employee service or
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tenancy, provided that such services are not sold or resold to

such tenants or employees on a metered or consumption basis.

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A public utility's business other than of the character

67 defined in subparagraphs (i) to (iv) of this paragraph \* \* \* is

- 68 not subject to the provisions of this chapter.
- (e) The term "rate" means and includes every
- 70 compensation, charge, fare, toll, rental and classification, or
- 71 the formula or method by which such may be determined, or any of
- 72 them, demanded, observed, charged or collected by any public
- 73 utility for any service, product or commodity described in this
- 74 section, offered by it to the public, and any rules, regulations,
- 75 practices or contracts relating to any such compensation, charge,
- 76 fare, toll, rental or classification; however, the term "rate"
- 77 shall not include charges for electrical current furnished,
- 78 delivered or sold by one public utility to another for resale.
- 79 (f) The word "commission" shall refer to the Public
- 80 Service Commission of the State of Mississippi, as now existing,
- 81 unless otherwise indicated.
- 82 (g) The term "affiliated interest" or "affiliate"
- 83 includes:
- 84 (i) Any person or corporation owning or holding,
- 85 directly or indirectly, twenty-five percent (25%) or more of the
- 86 voting securities of a public utility;
- 87 (ii) Any person or corporation in any chain of
- 88 successive ownership of twenty-five percent (25%) or more of the
- 89 voting securities of a public utility;
- 90 (iii) Any corporation of which fifteen percent
- 91 (15%) or more of the voting securities is owned or controlled,
- 92 directly or indirectly, by a public utility;
- 93 (iv) Any corporation twenty-five percent (25%) or
- 94 more of the voting securities of which is owned or controlled,
- 95 directly or indirectly, by any person or corporation that owns or
- 96 controls, directly or indirectly, twenty-five percent (25%) or
- 97 more of the voting securities of any public utility or by any
- 98 person or corporation in any chain of successive ownership of

- 99 twenty-five percent (25%) of such securities;
- 100 (v) Any person who is an officer or director of a
- 101 public utility or of any corporation in any chain of successive
- 102 ownership of fifteen percent (15%) or more of voting securities of
- 103 a public utility; or
- 104 (vi) Any person or corporation that the
- 105 commission, after notice and hearing, determines actually
- 106 exercises any substantial influence or control over the policies
- 107 and actions of a public utility, or over which a public utility
- 108 exercises such control, or that is under a common control with a
- 109 public utility, such control being the possession, directly or
- 110 indirectly, of the power to direct or cause the discretion of the
- 111 management and policies of another, whether such power is
- 112 established through ownership of voting securities or by any other
- 113 direct or indirect means.
- \* \* \* However, the term "affiliated interest" or "affiliate"
- 115 shall not include a joint agency organized pursuant to Sections
- 116 77-5-701 et seq., as now or hereafter amended, nor a member
- 117 municipality thereof.
- (h) The term "facilities" includes all the plant and
- 119 equipment of a public utility, used or useful in furnishing public
- 120 utility service, including all real and personal property without
- 121 limitation, and any and all means and instrumentalities in any
- 122 manner owned, operated, leased, licensed, used, controlled,
- 123 furnished or supplied for, by or in connection with its public
- 124 utility business.
- 125 (i) The term "cost of service" includes operating
- 126 expenses, taxes, depreciation, net revenue and operating revenue
- 127 requirement at a claimed rate of return from public utility
- 128 operations.
- 129 (j) The term "lead-lag study" includes an analysis to
- 130 determine the amount of capital which investors in a public
- 131 utility, the rates of which are subject to regulation under the

- 132 provisions of this chapter, must provide to meet the day-to-day
- 133 operating costs of the public utility prior to the time such costs
- 134 are recovered from customers, and the measurement of:
- (i) The lag in collecting from the customer the
- 136 cost of providing service; and
- 137 (ii) The lag in paying the cost of providing
- 138 service by the public utility.
- SECTION 2. Section 77-3-35, Mississippi Code of 1972, is
- 140 amended as follows:
- 141 77-3-35. (1) Subject to the provisions of subsection (2) of
- 142 this section, under such reasonable rules and regulations as the
- 143 commission may prescribe, every public utility, the rates of which
- 144 are subject to regulation under the provisions of this article,
- 145 shall file with the commission, within such time and in such form
- 146 as the commission may designate, schedules showing all rates and
- 147 charges established by it and collected and enforced, or to be
- 148 collected or enforced within the jurisdiction of the commission.
- 149 The utility shall keep copies of such schedules open to public
- 150 inspection under such reasonable rules and regulations as the
- 151 commission may prescribe.
- No such public utility shall directly or indirectly, by any
- 153 device whatsoever, or in anywise, charge, demand, collect or
- 154 receive from any person or corporation for any service rendered or
- 155 to be rendered by such public utility a greater or less
- 156 compensation than that prescribed in the schedules of such public
- 157 utility applicable thereto then filed in the manner provided in
- 158 this section, and no person or corporation shall receive or accept
- 159 any service from any such public utility for a compensation
- 160 greater or less than prescribed in such schedules.
- 161 Utilities of the same type as herein covered, engaged in
- 162 rendering interstate service to and from points and places in the
- 163 state, shall file with the commission tariffs of rates and charges
- 164 of such and rates and charges affecting service to or from points

165 and places in the state. Also, utilities selling commodities or

166 rendering any service to cooperatives, municipalities or other

- 167 nonprofit organizations, shall, at the order of the commission,
- 168 file schedules of such rates and charges for information purposes
- 169 only.
- 170 The commission may provide, by rules and regulations to be
- 171 adopted by it, the following:
- 172 (a) That utilities may contract with a manufacturer
- 173 that is not a utility for furnishing the services or commodities
- 174 described in Section 77-3-3(d)(i), (ii) and (iii) for use in
- 175 manufacturing;
- (b) That utilities described in Section 77-3-3(d)(i)
- 177 also may contract with a customer that has a minimum yearly
- 178 electric consumption of two thousand five hundred (2,500) megawatt
- 179 hours per year or greater for furnishing the services or
- 180 commodities described in Section 77-3-3(d)(i); and
- 181 (c) That utilities described in Section 77-3-3(d)(ii)
- 182 also may contract with a customer that has a minimum yearly
- 183 consumption of eight million five hundred thousand (8,500,000)
- 184 cubic feet of gas per year or greater for furnishing the services
- or commodities described in Section 77-3-3(d)(ii).
- 186 These contracts may be entered into without reference to the
- 187 rates or other conditions which may be established or fixed
- 188 pursuant to other provisions of this article. Such regulations
- 189 shall provide that before becoming effective any such contract
- 190 shall be approved by the commission.
- 191 (2) (a) The Legislature recognizes that the maintenance of
- 192 universal telephone service in Mississippi is a continuing goal of
- 193 the commission and that the public interest requires that the
- 194 commission be authorized and encouraged to formulate and adopt
- 195 rules and policies that will permit the commission, in the
- 196 exercise of its expertise, to regulate and control the provision
- 197 of telecommunications services to the public in a changing

198 environment where competition and innovation are becoming more 199 commonplace, giving due regard to the interests of consumers, the 200 public, the providers of telecommunications services and the continued availability of good telecommunications service. 201 202 commission is authorized to issue more than one competing certificate of public convenience and necessity to provide local 203 204 exchange telephone service in the same geographical area; provided, that the issuing of any such additional certificates 205 206 shall not otherwise affect any certificate of public convenience

and necessity heretofore issued to any provider of such services.

The commission shall adopt all rules and regulations necessary for implementing this subsection (2)(a).

The commission retains the authority to issue orders to implement its rules, regulations and the provisions of this chapter, including the authority to grant and modify, impose conditions upon, or revoke a certificate.

214 (b) Notwithstanding any provisions of this chapter or any other statute, the commission \* \* \*, on its own motion or at 215 216 the request of any interested party,  $\underline{\text{may}}$  enter an order, after 217 notice and opportunity for hearing, determining and directing 218 that, in the provision of a service or facility by a telecommunications utility \* \* \*, competition or other market 219 220 forces adequately protect the public interest, or that a service or facility offered by the telecommunications utility is 221 222 discretionary, and that the public interest requires that the 223 utility's rates and charges for such service or facility shall not 224 thereafter be subject to regulation by the commission.

(c) In making its determination whether the rates and charges for a service or facility shall not be subject to regulation by the commission, the commission may consider individually or collectively:

229 (i) Whether the exercise of commission
230 jurisdiction produces tangible benefits to the <u>telecommunications</u>

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- 231 utility's customers that exceed those available by reliance on
- 232 market forces or other factors;
- 233 (ii) Whether technological changes, competitive
- 234 forces, discretionary nature of the service or facility, or
- 235 regulation by other state and federal regulatory bodies render the
- 236 exercise of jurisdiction by the Mississippi commission unnecessary
- 237 or wasteful;
- 238 (iii) Whether the exercise of commission
- 239 jurisdiction inhibits a regulated telecommunications utility from
- 240 competing with unregulated providers of functionally similar
- 241 telecommunications services or equipment;
- 242 (iv) Whether the existence of competition tends to
- 243 prevent abuses, unjust discrimination and extortion in the charges
- 244 of telecommunications utilities for the service or facility in
- 245 question;
- 246 (v) The availability of the service or facility
- 247 from other persons and corporations; or
- 248 (vi) Any other factors that the commission
- 249 considers relevant to the public interest.
- In making the determination as above set forth, the
- 251 commission may specify the period of time during which the
- 252 <u>telecommunications</u> utility's rates and charges for the service or
- 253 facility shall not thereafter be subject to regulation. Likewise,
- 254 after notice and opportunity for hearing, the commission may
- 255 revoke a determination and direction made under this section, when
- 256 the commission finds that commission regulation of the utility's
- 257 rates and charges for the service or facility in question is
- 258 necessary to protect the public interest.
- 259 (3) (a) Notwithstanding any other provisions of this
- 260 article or any other statute to the contrary, the commission is
- 261 authorized to consider and adopt alternative methods of regulation
- 262 proposed by a utility of the type defined in Section 77-3-3(d)(i),
- 263 (ii) or (iii) to establish rates for the services furnished by

- 264 such utility that are fair, just and reasonable to the public and
- 265 that provide fair, just and reasonable compensation to the utility
- 266 for such services.
- 267 (b) For purposes of this subsection, the phrase
- 268 "alternative methods of regulation" means the regulation of
- 269 utility rates and charges by methods other than the rate base or
- 270 rate of return method of regulation set forth in other provisions
- 271 of this article.
- 272 SECTION 3. This act shall take effect and be in force from
- 273 and after July 1, 1999.